

Complex Projects

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Project Science Workshop
Fort Lauderdale, November 2010

Project configurations

- **Linear projects**
- **Nonlinearities/complications in projects**
- **Composite operating+project setting**
- **Multiple support sources**
- **Collaborative projects**
- **Global projects**
- **Bottom-up collaboratories**
- **“Almost big” science**

The “Linear” Project

ideal case

Executing the project consists solely of carrying out a well defined plan

- **Project goals and requirements are stable**
- **Sponsor support and funding are stable**
- **Managing institutions do not confuse the goal of project success with their other goals**
- **Resources are matched to project**
- **Resources are really controlled in one project office**
- **Project team owns the plan**

The result is that the major risks are technical

- **Remaining risks are inexperience and human behavior**

**Project
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Managing complex (nonlinear) projects

- **Most real world projects are not linear projects**
- **Nonlinear projects are managed with great management attention to nonlinear attributes**
 - Diffuse goals steered towards project goal
 - Multiple resource bases coordinated through negotiation and consensus building rather than real control
 - Project replanning places heavy burden on leadership and erodes focus on and respect for project plan
 - Project is distracted by reinventing and rejustifying itself

Managing complex (nonlinear) projects

- **Most nonlinear projects are managed without reference to a simple linear plan**
 - **How it could be**
 - The most important things that should be managed for project success are the linear attributes
 - Nonlinear aspects are taken for granted and an accommodation is made and not seen as a complication
 - This accommodation is a slippery slope
- **Projects must strive to achieve a linear model as much as possible in order to minimize risk**

Generic nonlinearities/complications...

- Major project replanning is caused by:
 - Project goals unstable
 - Politics interfere with project progress
 - project either follows politics or
 - tries to operate adaptively in the lee of the political winds
 - Sponsor attention or support varies within term of project
 - Annual funding does not follow either:
 - funding profile dictated by **technical pace** of project or
 - funding profile agreed to in a **funding limited** plan

...Generic nonlinearities/complications...

- **Institutional setting of project poor**
 - Operating laboratory management imperatives distort decision making, resource allocation, funds management
 - Host institutional culture incompatible with project culture
 - Host institutional support infrastructure not matched to project
 - Institutional setting fragmented among disparate institutions

...Generic nonlinearities/complications...

- **Project team members suffer cultural mismatch**
 - traditional “small science” vs. “big science” gap
 - values system not matched to project science
 - project science not matched to traditional graduate student education, nor to tenure evaluation process
 - projects are successful because the contributions of many types of team members are combined, thus contributions must be matched to project needs and not just to academic meritocracy
 - team members do not respect the systems and processes of large projects
 - dysfunctional information sharing, information structure
 - Promotes fragmentation into small islands or “stovepipes” often along scientist/nonscientist lines

...Generic nonlinearities/complications

- **Resources management decentralized**
 - European model with independent institutes each controlling own budget and resources
- **Scientific creativity without formal change management**
- **Project unable to “heal” or to confront surprise**

Composite operating+project setting

- **Project is either a:**
 - Hybrid “operating + project” organization or
 - A project embedded in and dependent upon a large operating scientific laboratory for significant resources
- **Either may bring project culture into tension with the imperatives and culture of an operating laboratory**
- **In a linear project, the sole management imperative is successful completion of the project within the plan**
- **In a composite project, operating laboratory imperatives can intrude**

Operating laboratory imperatives

- **Maximize or maintain overall laboratory funding**
 - Tendency to commingle lab and project resources
- **Maintain operating laboratory programs without reductions to support projects**
 - Sharing assets dilutes strength
- **Exercise flexibility in assigning functional resources**
 - Key skills and leaders moved around among lab programs
 - Resources may be denied to projects when needed
 - Resources may suffer divided attention

Manager culture at operating labs

- **Projects are managed to one-time-only plan with well defined product**
 - Resource requirements are well defined
 - Manager perspective is delivery of product
 - Projects are inherently unstable and not conservative
 - Managers work to build up to plan, follow it, repair it, finish it, and dismantle project team
- **Laboratories are managed to a plan that is relative from year to year with a broader mission**
 - Resource stream is variable
 - Manager perspective is conservative and management attention is on the marginal changes
 - Managers are adapting and revising priorities frequently as goals and conditions dictate

Advantages of operating laboratory setting

- **Significant competences, technical capabilities and infrastructure may already be available**
- **Avoid need to start from green field**
- **Precious resources can be assigned from laboratory and returned to it when no longer needed**
- **These advantages are realized only when the assignment, priority and reabsorption are well managed**
 - **This is limited by operating lab manager culture**

Pressures on individuals in operating laboratories

- **Career progression tied to individual contribution to overall laboratory mission**
 - Significant contributions to discrete projects may not align well with broad laboratory mission
 - Split allegiance problem even if reporting lines always clear
 - Reabsorption into ongoing laboratory programs not always smooth
 - Project funding may be a bump in lab funding
 - Time in project may interrupt career progression

Solutions to composite project environment – for managers

- **No substitute for proper management awareness, attention and active management of this issue**
 - Make contribution to projects a core part of incentives system
- **Situate **projects** in “skunk works”**
 - Consciously create fenced project with dedicated resources, complete staffing and strong top management champions
 - Create a “stovepipe”
 - Properly manage staffing bump and reabsorption of core staff
- **Resist ongoing fiefdoms, operational “stovepipes”**
- **Match overall lab programs to resources**
 - An overloaded donkey cart lifts the donkey’s hooves off the ground

Advice for the project participants

- **Watch for these conditions and deal with them at the initiation of the project**
- **...continued vigilance...**

Multiple support sources

- **Multiple funding sources may be:**
 - **predominantly controlled by single project management**
 - not significantly different from linear model
 - **or substantially controlled outside of project management**
 - project decisions require negotiation and consensus building retarding project
 - **contingency may be held outside project**
 - retards project management and introduces **oversight** officials into inappropriate **management** role

Coping with multiple funding sources

- Multiple funding control points inevitably leads to a project that costs more, takes longer and is less agile and adaptive than one with single point control of resources
- Major resource partners may be exposed to risk of delay or shortfall from subsidiary contributors
- Partner performance risk should be folded into the contingency fund planning and into workplan strategy for dealing with delays

Coping with multiple funding sources

- **Management attention is divided by need to negotiate and manage partner contribution issues**
 - This may be a very delicate and sophisticated task
 - Include additional strength in management team to support this

Coping with multiple funding sources

- **Build a strong set of Memoranda of Understandings with partners with appropriate attention to**
 - **how binding they are**
 - **management of delay and default**
 - **how project benefits are tied to progress**
 - **how performance is assessed periodically**

Collaborative projects

- Consider a
 - well defined project with
 - a central project management and
 - major resources are controlled by that management, but
 - the **project teams** consist of multiple groups of contributors from different institutions that have a continuing existence
- This differs from collaborations of groups that combine to exploit the project's product
 - The “**science team**” collaboration

Collaborative projects

- **Most common paradigm in high-energy physics detector projects**
- **Project challenges arise from**
 - distributed nature of team
 - uneasy match between project WBS and collaborating group capabilities/roles
 - Group allegiance/advocacy of their solutions to project needs vs. allegiance to overall project goal
 - This is a bottom-up version of operating lab goal tension

Collaborative projects – wide area

- “The most important tool of the high-energy physicist is a Boeing 707!” – attributed to G. K. O'Neill, Princeton, circa 1968
- Teleconference, email, video conference, web collaboration tools
- Collaboration meetings face-to-face needed in the right balance

Collaborative projects - responsibilities

- **Delegate responsibility through the organization and WBS**
- **Don't build the WBS to match the collaborating groups**
 - **Follow the deliverables**
 - **But define the responsibility of the collaborating group very clearly through**
 - the details of the WBS and
 - through collaboration MOU's

Collaborative projects – group goals

- **Assume collaborating groups join because they want to achieve the project goal, the science goal**
- **Recognize that they bring their own continuing goals to this perspective**
 - funding needs
 - their in-house technology or expertise
 - their style of work and culture
- **Integrating collaborating groups requires**
 - Communication
 - Process and governance

Collaborative projects - process

- **Projects are a command structure**
- **Collaborations require visibility of project process and sharing in governance**
- **Projects are not democracies**
- **The project director and project manager must have full authority**
- **The collaborative balance must be established by appropriate process**
 - **Process must be defined and consistent to build trust**

Collaborative projects - buildup

- **Early buildup phase**
 - **Project organizers need to build strong collaborative team**
 - **Collaborators are encouraged and courted**
 - **Project offers an opportunity**
 - **Collaborating group offers a contribution**
 - **The “politics of inclusion”**
 - **Build an army for a campaign**

Collaborative projects - buildup

- From a toast I made once in Moscow during the buildup “courting” phase of a very big high-energy physics collaboration

“un catalogo egli è che ho fatt'io;
Osservat'e, leggete con me!
In Italia seicento e quaranta;
In Alemagna duecento trent'una;
Cento in Francia, in Turchia novant'una;
Ma, ma in Ispagna, son già mille e tre!”

Leporello; Atto I. Scena V.

Don Giovanni by Mozart and da Ponte

Collaborative projects - definition

- **Project must be defined into a reference project and then to a baseline**
 - **Design and responsibility choices must be made**
 - **This can discourage and alienate some collaborating groups**
 - **If their aspirations were tied up in a particular approach they may lose interest**
 - **Define technology and design decision processes formally**
 - **Follow competitive review process and reach recommendation to project management**
 - **Support redefinition of roles after decision**
 - **Build trust and loyalty to the project through a formal and defensible process**
 - **Do not make needed project decisions hostage to collaborator resistance**

Collaborative projects

- **Build a linear project from the collaborating team**
- **Organize by deliverables**
- **Carefully define roles and responsibilities**
- **Employ open participatory process**
- **Director/Project Manager must have full authority**

Global projects

- **Global projects are international collaborative projects, but international collaboration**
 - is not merely incidental
 - As in lab to lab or university to university
 - is fundamental to the architecture and nature of the collaboration and resource stream
 - is government to government in nature

Global projects – one lead partner

- **Does one country take the lead?**
 - Does that country contribute more?
 - Do they benefit more?
 - Do they take more risk?
 - Do they control key decisions?
 - Does this arrangement discourage partnership?

Global projects – balanced partners

- **Is the international partnership symmetric and balanced with responsibilities and benefits balanced?**
 - Is there a single project management authority?
 - Is there a clear definition of
 - Contributions of partners
 - Benefits to partners
 - Consequences of delay or default in contributions
 - Management of risks
 - “juste retour” or distribution of contracts or contribution “in kind”
 - Is there a competition for roles?

Global projects – structure choice

- **When is the decision made on one lead partner or a balanced partnership?**
 - SSC was one lead partner up front
 - ALMA is a balanced partnership up front
 - LHC is one lead partner up front
 - Advanced LIGO is one lead partner up front
 - Linear Collider...? (appears to be balanced)
 - TMT, E-ELT, SKA, ... large telescope projects?
- **Make the decision up front at the very early pre-courtship stage**
- **Governments care about these things**

Global projects – value accounting

- Define contributions and economic benefits by **value** estimated in project cost book using a single reference currency and include all elements of WBS
 - US practice includes everything
 - European practice normally counts only new investment costs
 - Use US method to establish value
 - Let partners then use their own accounting to accomplish their pledged role
 - Measure earned value using US value

Global projects

- **Intrinsic cultural differences will be a large factor in managing a global project**
 - **Work styles**
 - August in France (February in Chile)
 - **Risk management**
 - Contingency never budgeted in the past
 - In some European countries groups just go back to sponsor for more resources or use operating budgets to stretch project and complete work scope
 - In other European countries, sponsor commitments are fixed and cannot be increased leaving only stretchout or new collaborators to address risks

Global projects

- **Appropriate for the very biggest projects**
 - Perhaps the only way to proceed on really big projects
- **Always more expensive and less agile than single nation projects**
- **Very good for world science**
- **Rarely successful if truly global in scale**
 - **SSC**
 - **ITER to date ...**
 - ***Space Station***

Bottom-up collaboratories

- **“Collaboratory”**
 - **“...laboratory without walls...”**
 - **Computational and informatics systems shared invisibly and transparently over wide areas**
 - **Instrumentation shared, operated and interrogated invisibly and transparently over wide areas**
 - **Very new idea enabled by information technology**
 - **An NSF incubated idea**

Top-down collaboratories

- **Central director and coordinating institution manages collaboratory including planning, program development, resource management**
- **Not different from collaborative project or central lab managed research effort except that technology enables wide area distribution of information resources or instrumentation reach**
 - **Even the centralized fields like high-energy physics are moving to data analysis collaboratories through virtual data grids**
 - **Astronomers forming virtual observatories**
 - **These separate science team from builders of big instruments**

Bottom-up collaboratories

- Collaborating nodes in collaboratory share in program and project definition, execution, operation, program development and governance in flattened hierarchy
- This paradigm reflects
 - Distributed technology
 - Culture of the scientific field that creates the collaboratory
 - HEP – one costly detector – 1000 authors on papers
 - NEON -Environmental biology – 3 authors or less → NEON collaborators and long author lists

Bottom-up collaboratories

- A very long way from linear model of big science project
- Parallel instrumentation and information infrastructure projects are relatively loosely coordinated to produce a highly effective integrated scientific capability
- How are the normal project attributes of baseline definition, configuration management, performance measurement, risk management and project repair carried out?

“Almost big” science

- For this workshop, big science projects can be described by costs above ~\$100 million
 - Above ~\$1 billion also but ...
- “almost big” means that you think you can scale from small projects and just use some of the big project methods
 - This usually happens because proponents don’t feel they are in the big science range
- Perspectives discussed here are needed for these \$5 million - \$50 million projects
- “almost big” projects often started with the wrong perspective
- NAS study (2007) looked at DOE oversight for different size projects

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